STATE OF RHODE ISLAND AND PROVIDENCE PLANTATIONS ENERGY FACILITY SITING BOARD

Docket No.: SB-2015-06

In Re: INVENERGY THERMAL
DEVELOPMENT LLC'S APPLICATION
TO CONSTRUCT THE CLEAR RIVER
ENERGY CENTER POWER PLANT
IN BURRILLVILLE, RHODE ISLAND

MOTION TO INTERVENE OF THE TOWN OF CHARLESTOWN

Now comes the Town of Charlestown ("Charlestown") and hereby respectfully moves to intervene in the above-entitled cause pursuant to Rule 1.10 of the Rules of Practice and Procedure for the Energy Facility Siting Board ("EFSB") for the reasons set forth below.

I. Introduction and Background

Charlestown is a municipal corporation duly organized and incorporated pursuant to a home rule charter under the Rhode Island Constitution, with an office located at 4540 South County Trail, Charlestown, Rhode Island 02813. On October 29, 2015, Invenergy Thermal Development LLC ("Invenergy") submitted an application to the EFSB to construct and operate the Clear River Energy Center, which is a combined-cycle electric generating facility ("the Power Plant"), fueled by natural gas, to be located on Wallum Lake Road (State Route 100) in the Town of Burrillville ("Application"). In the Application, Invenergy proposes to obtain water to cool the Power Plant's power production systems from various sources. See Invenergy Revised Water Supply Plan, dated January 11, 2017 (hereinafter "Supply Plan"); Water Supply Plan – Supplement, dated September 28, 2017 (hereinafter "Supplement"). Of note to the Town, the Supplement, for the first time, identifies the wells of the Narragansett Indian Tribe (hereinafter, the "NIT") as the source of a water supply source for the Power Plant. Supplement, at 3; compare with Supply Plan. Following the U.S. Supreme Court decision, Carcieri v. Salazar, 555 U.S. 379 (2009), it was firmly established that the NIT and its lands were not "sovereign" in the same way other tribal lands held in trust by the Federal government are, but are subject to the civil and criminal laws of the State of Rhode Island. The NIT's lands are geographically wholly within the jurisdictional boundaries of Town of Charlestown.

II Summary of Interest of Charlestown

The water supply for the area comprising Charlestown, including the NIT, is through a variety of private, public and quasi-municipal wells using a common aquifer, known as the Lower Wood River Aquifer, located within the Pawcatuck River Basin. The various public documents available show a range of 15,000 gallons of water per day up to what the Supply Plan states at times "approximately 724,320 [gallons per day]. All water taken from the NIT property will be trucked in to the Power Plant. See Supply Plan at 9. The agreement between Invenergy and the NIT has been redacted from the public filing of the Supplement, so it is not possible to gauge the effect of the routine and winter demand on the water supply for the entire Town of Charlestown. All attempts to obtain an un-redacted version of the Supplement have been denied by the relevant parties. Charlestown's interest, therefore, is the potential of a material, adverse impact on Charlestown's water supply as a consequence of the operation of the proposed Power Plant. To this extent, the Town of Charlestown is an "affected community" under R.I.G.L. § 42-98-9.1. As such, a public hearing must be conducted in Charlestown, with notice at least 30 days prior, and prior to the final hearing on the Application. Id.

III. Relevant Rules and Procedure

Rule 1.10 of the Rules of Practice and Procedure for the EFSB governs a party's intervention in any proceeding before the EFSB:

- **a.** Rule 1.10(a)(2) of the Rules of Practice and Procedure for the EFSB states that "[p]articipation in a proceeding as an intervenor may be initiated . . . [b]y order of the [EFSB] upon a motion to intervene."
- **b.** Rule 1.10(b) provides that subject to the provisions of the Rules of Practice and Procedure for the EFSB, any person claiming a right to intervene or an interest of such nature that intervention is necessary or appropriate may intervene in any proceeding before the EFSB. Such right or interest may be:
 - 1. A right conferred by statute.
 - 2. An interest which may be directly affected and which is not adequately represented by existing parties and as to which petitioners may be bound by the Board's action in the proceeding.
 - 3. Any other interest of such nature that petitioner's participation may be in the public interest.
- c. Rule 1.10(c) provides that "[a] motion to intervene shall set out clearly and concisely facts from which the nature of the movant's alleged right or interest can be determined, the grounds of the proposed intervention, and the position of the movant in the proceeding."

d. Rule 1.10(d)(1) states that "[a] motion to intervene or notice of intervention in a preliminary hearing or a final hearing shall be filed not less than twenty (20) days before the date on which the preliminary or final hearing begins."

III. Argument

Motion is Timely

The final hearing for the above-entitled cause will begin no later than October 31, 2017. See Notice of Final Hearing at 1, dated August 24, 2017. Likewise, the Notice of Final Hearing sets the deadline to file and serve motions for intervention in this docket is Friday, October 20, 2017. Id. Because there are more than twenty (20) days remaining before the date on which the final hearing will most probably be scheduled to begin and this motion is filed before October 20, 2017, the within motion is timely. See Rule 1.10 (d)(1) of the Rules of Practice and Procedure for the EFSB. In addition, the Supplement, identifying the NIT's wells as the source of an additional backup or contingent water supply for the Power Plant for the first time, was not filed until September 28, 2017 with no notice to Charlestown. The applicant Invenergy never notified Charlestown as required § 42-98-9.1 and the Town of Charlestown only learned of its interest as an affected community by accident when local news media obtained the Invenergy agreement with the NIT in its highly redacted form on or about October 4, 2017. The Town of Charlestown held its Town Council meeting as soon as practicable on October 10, 2017 to authorize this motion to intervene. As such, this is literally the soonest any action could by taken by the Town of Charlestown. See Charlestown Town Council Resolution dated October 10, 2017, attached hereto as Exhibit A.

Interests Directly Affected and as to Which Charlestown Will be Bound by EFSB Decision

Invenergy proposes to use water from the Town of Charlestown's EPA designated, sole-source aquifer to supply cooling water to the Power Plant. Consequently, Charlestown is concerned that the proposed use of the NIT's well(s) may cause a large draw on the Lower Wood River Aquifer, part of the larger Pawcatuck River Sole Source Aquifer, which may exacerbate current water supply issues within Charlestown. Such a scenario would obviously materially impair the needs of residents, businesses, and institutions in Charlestown for water for both public consumption and fire suppression. Without knowing the full extent of the agreement between Invenergy and NIT, Charlestown cannot gauge the severity of the effect of the agreement on the citizens of the town. For these reasons, Charlestown's interest is "directly affected" by the proposed construction and operation of the Power Plant, and Charlestown and its citizens will be bound by any decision rendered by the EFSB. See Rule 1.10(b)(2) of the Rules of Practice and Procedure for the EFSB.

<u>Interests Not Adequately Represented</u>

For the reasons discussed above, Charlestown's interests are not "adequately represented" by existing parties. <u>See</u> Rule 1.10(b)(2) of the Rules of Practice and Procedure for the EFSB. Charlestown and the NIT share a common aquifer. No other party in this docket represents or purports to represent these unique and substantial interests of Charlestown and the

Lower Wood River Aquifer, which serves Charlestown's entire geographic area and population.

Intervention in Public Interest

For the reasons discussed in above, the intervention of Charlestown is in the "public interest." See Rule 1.10(b)(3) of the Rules of Practice and Procedure for the EFSB. The Lower Wood River Aquifer is an EPA designated sole source aquifer, and as such, the supplier of water for both public drinking and firefighting purposes serving the majority of the Town of Charlestown. Consequently, the Application directly impacts the public health, safety and welfare of residents of the Town of Charlestown.

Charlestown's Position

Accordingly, pursuant to Rule 1.10(c) of the Rules of Practice and Procedure for the EFSB, the position of Charlestown with respect to the Application is as follows: Charlestown would oppose approval of the Application to the extent there is a determination of a probable, material adverse impact on Charlestown's water supply, unless approval is conditioned upon remediation acceptable to Charlestown. Likewise, Charlestown would object to Invenergy's pending motion for a protective treatment concerning the Supplement dated September 27, 2017 (hereinafter "Protective Treatment Motion"), as Charlestown must be able to view the extent of the proposed usage on the Lower Wood River Aquifer. In the alternative to denying the Protective Treatment Motion, Charlestown must be granted intervenor status so as to gain access to an un-redacted version of the Supplement through a confidentiality agreement with the relevant parties. Finally, as an affected community under § 42-98-9.1, a public hearing on the matter must be held in Charlestown prior to the final hearing currently set to begin on October 31, 2017.

IV. Contact Information

If the within Motion for Intervention is granted, Charlestown requests that service of any correspondence or pleadings in connection with this proceeding be sent to the attorney, email and address set forth below.

V. Conclusion

WHEREFORE, for all the reasons set forth above, Charlestown respectfully prays that its Motion to Intervene be granted and that it be permitted to intervene in the above-captioned docket accordingly.

Respectfully submitted, TOWN OF CHARLESTOWN By and Through Its Attorney,

/s/ Peter D. Ruggiero

Peter D. Ruggiero (#5733)

Town Solicitor

/s/ David R. Petrarca, Jr.

David R. Petrarca, Jr. (#8140) Assistant Town Solicitor

RUGGIERO BROCHU & PETRARCA

20 Centerville Road

Warwick, Rhode Island 02886

Tel: 401-737-8700 Fax: 401-737-0735 Peter@RuBroc.com David@RuBroc.com

Dated: October 11, 2017

CERTIFICATION

I, the undersigned, do hereby certify that I did forward a copy of the within Motion to Intervene via e-mail to all on the following service list on the 11th day of October, 2017.

/s/ David R. Petrarca, Jr.

SB-2015-06 Invenergy CREC Service List as of 10/11/2017

Name/Address	E-mail	Phone/FAX
File an original and 10 copies with EFSB:	Todd.Bianco@puc.ri.gov;	401-780-2106
Todd Bianco, Coordinator	Kathleen.Mignanelli@puc.ri.gov;	
Energy Facility Siting Board	Patricia.lucarelli@puc.ri.gov;	
89 Jefferson Boulevard	Margaret.Curran@puc.ri.gov;	
Warwick, RI 02888	janet.coit@dem.ri.gov;	
Margaret Curran, Chairperson Janet Coit, Board Member	Catherine.Pitassi@doa.ri.gov;	
	Margaret.hogan@puc.ri.gov;	
Assoc. Dir., Div. of Planning Parag Agrawal	susan.forcier@dem.ri.gov;	
Patti Lucarelli Esq., Board Counsel	rayna.maguire@dem.ri.gov;	_
Susan Forcier Esq., Counsel Reyno Maguire, Aget to the Director DEM		
Rayna Maguire, Asst. to the Director DEM Catherine Pitassi, Asst. to. Assoc. Dir. Plann.	Parag.Agrawal@doa.ri.gov;	
Margaret Hogan, Sr. Legal Counsel	,	
Parties (Electronic Service Only, Unless by		
Request)		
Invenergy Thermal Development LLC	ashoer@apslaw.com;	401-274-7200
Alan Shoer, Esq.		
Richard Beretta, Esq.	rberetta@apslaw.com;	
Elizabeth Noonan, Esq.		
Nicole Verdi, Esq.	enoonan@apslaw.com;	
Adler, Pollock & Sheehan One Citizens Plaza, 8 th Floor	nverdi@apslaw.com;	
Providence, RI 02903	jniland@invenergyllc.com;	312-224-1400
1 Tovidence, KI 02703		
John Niland, Dir. Of Business Development	Tthomas@invenergyllc.com;	
Tyrone Thomas, Esq., Asst. General Counsel	Tulomas@mvenergync.com,	
Mike Blazer, Esq., Chief Legal Officer		
Invenergy Thermal Development LLC	mblazer@invenergyllc.com;	
One South Wacker Drive, Suite 1900	generalcounsel@invenergyllc.com;	
Chicago, IL 60600		401 251 4100
Town of Burrillville	Michael@mcelroylawoffice.com;	401-351-4100
Michael McElroy, Esq., Special Counsel		
Leah Donaldson, Esq., Special Counsel	leah@mcelroylawoffice.com;	
Schacht & McElroy	lean@incenoyiawornce.com,	
PO Box 6721 Providence, RI 02940-6721		
F10vidence, R1 02940-0721	dimitrilaw@icloud.com;	401-273-9092
William Dimitri, Esq., Acting Town Solicitor	difficulties e leioud.com,	101 273 3072
Conservation Law Foundation	Jelmer@clf.org;	401-351-1102
Jerry Elmer, Esq.	Mgreene@clf.org;	
Max Greene, Esq.		
235 Promenade Street		
Suite 560, Mailbox 28		
Providence RI, 02908		

Ma Dasa D. Campan Eas	Page Common @nationalarid com	781-907-1834
Ms. Bess B. Gorman, Esq. Assistant General Counsel and Director	Bess.Gorman@nationalgrid.com;	/81-90/-1834
Legal Department, National Grid		
40 Sylvan Road Waltham, MA 02451	Mark.rielly@nationalgrid.com;	
· · · · · · · · · · · · · · · · · · ·		
Mark Rielly, Esq. Senior Counsel		
	Andrew Mousesia@das vi savu	401 222 2417
Office of Energy Resources	Andrew.Marcaccio@doa.ri.gov;	401-222-3417
Andrew Marcaccio, Esq.		
Nick Ucci, Chief of Staff		
Chris Kearns, Chief Program Development	Nicholas.Ucci@energy.ri.gov;	401-574-9100
One Capitol Hill		_
Providence, RI 02908	Christopher.Kearns@energy.ri.gov;	
Files Cool	egc@levitan.com;	
Ellen Cool	Brenna.McCabe@doa.ri.gov;	
Levitan & Associates		401 720 0600
Rhode Island Building and Construction Trades	gmancinilaw@gmail.com;	401-739-9690
Council		
Gregory Mancini, Esq.		
Sinapi Law Associates, Ltd.		
2374 Post Road, Suite 201		
Warwick, RI 02886	6.0.1	401.061.0000
Residents of Wallum Lake Road, Pascoag, RI	cfc@psh.com;	401-861-8200
Dennis Sherman and Kathryn Sherman	1 00400 "1	
Christian Capizzo, Esq.	kags8943@gmail.com;	
Partridge Snow & Hahn, LLP		
40 Westminster St., Suite 1100		
Providence, RI 02903		
Residents of Wallum Lake Road, Pascoag, RI	jkeoughjr@keoughsweeney.com;	401-724-3600
Paul Bolduc and Mary Bolduc	jkeougnji e keougnsweeney.com,	101 721 3000
Joseph Keough Jr., Esq.		
41 Mendon Avenue		
Pawtucket, RI 02861		401 520 0267
, ,	oatyss1@verizon.net;	401-529-0367
Paul and Mary Bolduc		
915 Wallum Lake Road		
Pascoag, RI 02859		101 011
Abutter David B. Harris	msendley@cox.net;	401-349-4405
Michael Sendley, Esq.		
600 Putnam Pike, St. 13		
Greenville, RI 02828		
Interested Persons (Electronic Service Only)		
Harrisville Fire District	ras@sinapilaw.com;	401-739-9690
Richard Sinapi, Esq.		
Joshua Xavier, Esq.	14-0-11-	-
2347 Post Road, Suite 201	jdx@sinapilaw.com;	
Warwick, RI 02886		
·	l	

Residents of 945 Wallum Lake Road, Pascoag, RI (Walkers) Nicholas Gorham, Esq. P.O. Box 46 North Scituate, RI 02857 Peter Nightingale, member Fossil Free Rhode Island	nickgorham@gorhamlaw.com; edaigle4@gmail.com; divest@fossilfreeri.org;	401-647-1400
52 Nichols Road Kingston, RI 02881		
Sister Mary Pendergast, RSM 99 Fillmore Street Pawtucket, RI 02860	mpendergast@mercyne.org;	401-724-2237
Patricia J. Fontes, member Occupy Providence 57 Lawton Foster Road South Hopkinton, RI 02833	Patfontes167@gmail.com;	401-516-7678
Burrillville Land Trust Marc Gertsacov, Esq. Law Offices of Ronald C. Markoff 144 Medway Street Providence, RI 02906	marc@ronmarkoff.com;	401-272-9330
Paul Roselli, President Burrillville Land Trust PO Box 506 Harrisville, RI 02830	proselli@cox.net;	401-447-1560
Rhode Island Progressive Democrats of America Andrew Aleman, Esq. 168 Elmgrove Avenue Providence, RI 02906	andrew@andrewaleman.com;	401-429-6779
Fighting Against Natural Gas and Burrillville Against Spectra Expansion Jillian Dubois, Esq. The Law Office of Jillian Dubois 91 Friendship Street, 4 th Floor Providence, RI 02903	jillian.dubois.esq@gmail.com;	401-274-4591
Burrillville Town Council c/o Louise Phaneuf, Town Clerk 105 Harrisville Main Street Harrisville, RI 02830	lphaneuf@burrillville.org;	401-568-4300
Christine Langlois, Deputy Planner Town of Burrillville 144 Harrisville Main Street Harrisville, RI 02830	<pre>clanglois@burrillville.org; jraymond@burrillville.org;</pre>	401-568-4300
Joseph Raymond, Building Official		

Michael C. Wood, Town Manager Town of Burrillville 105 Harrisville Main Street Harrisville, RI 02830	mcwood@burrillville.org;	401-568-4300 ext. 115
Mr. Leo Wold, Esq. Department of Attorney General 150 South Main Street Providence, RI 02903	LWold@riag.ri.gov;	401-274-4400
Public Utilities Commission Cynthia Wilson Frias, Esq., Dep. Chief of Legal Alan Nault, Rate Analyst	Cynthia.Wilsonfrias@puc.ri.gov; Alan.nault@puc.ri.gov;	401-941-4500
Division of Public Utilities and Carriers John J. Spirito, Esq., Chief of Legal Steve Scialabba, Chief Accountant Tom Kogut, Chief of Information	john.spirito@dpuc.ri.gov; steve.scialabba@dpuc.ri.gov; thomas.kogut@dpuc.ri.gov;	401-941-4500
Matthew Jerzyk, Deputy Legal Counsel Office of the Speaker of the House State House, Room 302 Providence RI, 02903	mjerzyk@rilin.state.ri.us;	401-222-2466
Hon. Cale Keable, Esq., Representative of Burrillville and Glocester	Cale.keable@gmail.com;	401-222-2258
Nick Katkevich	nkatkevich@gmail.com;	
Avory Brookins	abrookins@ripr.org;	
Joseph Bucci, Acting Administrator Highway and Bridge Maintenance Operations RI Department of Transportation	joseph.bucci@dot.ri.gov;	
Jared Rhodes, Chief Statewide Planning Program	jared.rhodes@doa.ri.gov;	
Jennifer Sternick Chief of Legal Services RI Department of Administration	Jennifer.sternick@doa.ri.gov;	
Doug Gablinske, Executive Director TEC-RI	doug@tecri.org;	
Tim Faulkner ecoRI News 111 Hope Street Providence, RI 02906	tim@ecori.org;	401-330-6276
Sally Mendzela	salgalpal@hotmail.com;	
Keep Burrillville Beautiful Paul LeFebvre	paul@acumenriskgroup.com;	401-714-4493
Mark Baumer	everydayyeah@gmail.com;	

Nisha Swinton Food & Water Watch New England	nswinton@fwwatch.org;	
Kaitlin Kelliher	Kaitlin.kelliher@yahoo.com;	
Joe Piconi, Jr.	jiggzy@hotmail.com;	
Hon. Aaron Regunberg Representative of Providence, District 4	Aaron.regunberg@gmail.com;	
Paul Ernest	<pre>paulwernest@gmail.com;</pre>	
Skip Carlson	scarlson@metrocast.net;	
Kathryn Scaramella	kscaramella@outlook.com;	
Diana Razzano	Dlrazzano13@verizon.net;	
David Goldstein	tmdgroup@yahoo.com;	
Douglas Jobling	djobling@cox.net;	
Claudia Gorman	corkyhg@gmail.com;	
Curt Nordgaard	Curt.nordgaard@gmail.com;	
Colleen Joubert	Colleenj1@cox.net;	
Matt Smith Food & Water Watch	msmith@fwwatch.org;	
Christina Hoefsmit, Esq. Senior Legal Counsel RI Department of Environmental Management	Christina.hoefsmit@dem.ri.gov;	
Steven Ahlquist, RIFuture	atomicsteve@gmail.com;	
Pascoag Utility District William Bernstein, Esq. Michael Kirkwood, General Manager	mkirkwood@pud-ri.org; Wlblaw7@gmail.com;	
Robert Ferrari, Northeast Water Solutions, Inc.	rferrari@nwsi.net;	
Russ Olivo Woonsocket Call	rolivo232@gmail.com;	
Suzanne Enser	svetromile@gmail.com;	
Rhode Island Student Climate Coalition	riscc@brown.edu;	
Tom Kravitz	tkravitz@nsmithfieldri.org;	
Barry Craig	barrygcraig1@gmail.com;	
Joanne Sutcliffe	Josut321@cox.net	
Town of Charlestown Peter D. Ruggiero, Esq. Town Solicitor	Peter@RuBroc.com	(401) 737-8700
David R. Petrarca, Jr., Esq. Assistant Town Solicitor	David@RuBroc.com	



TOWN OF CHARLESTOWN, RI RESOLUTION OPPOSING THE WATER SUPPLY PLAN SUPPLEMENT FOR THE CLEAR RIVER ENERGY CENTER POWER PLANT IN BURRILLVILLE, RI

WHEREAS, on October 29, 2015 Invenergy Thermal Development LLC ("Invenergy") filed an application to construct the Clear River Energy Center Power Plant in Burrillville, RI with the Rhode Island Energy Facility Siting Board ("EFSB"); and

WHEREAS, in the months since the filing of that application, the Town of Burrillville has conducted extensive study of the application making use of credentialed professionals, including studies of noise, water, traffic and air quality, among others; and

WHEREAS, after considering expert testimony and conducting thorough public hearings, the Burrillville Planning Board and Zoning Board of Review have both advised the EFSB that Burrillville, RI is not a suitable site for the Clear River Energy Center Power Plant; and

WHEREAS, since filing their application with the EFSB, Invenergy has had difficulty in securing a reliable water supply for their proposed power plant; and

WHEREAS, the Town of Johnston has authorized the sale of water which they purchase from the Providence Water Supply Board ("PWSB") to Invenergy for their water supply needs at the proposed power plant; and 5

WHEREAS, the Town of Burrillville and the Conservation Law Foundation have filed suit in the Providence Superior Court seeking to enjoin and otherwise prevent the sale of water from Johnston to Invenergy; and

WHERAS, since the initiation of the above-referenced litigation Invenergy has filed a Water Supply Plan Supplement which indicates, in relevant part, that additional water shall be made available through a long-term reserve capacity agreement with an undisclosed provider in a document filed with the EFSB, dated September 28, 2017; and

WHEREAS, the Town of Charlestown, after due inquiry, has reason to believe that the undisclosed water supply source is located on the Narragansett Indian Tribe ("NIT") Settlement Land, located in the Town of Charlestown; and,

WHEREAS, the groundwater aquifer located on the NIT property is part of the larger Pawcatuck River EPA-designated sole source aquifer which supplies a large portion of the potable water needs to Charlestown's residents, businesses, and institutions; and

WHEREAS, the water obtained from the local supply is proposed to be transferred by truck to the proposed plant in Burrillville through the Town of Charlestown; and

WHEREAS, neither Invenergy nor the NIT have provided any information to the Town of Charlestown on the impacts and or consequences of using the local groundwater to supply the Invenergy power plant's water needs or the impact and frequency of truck traffic on local travel.

NOW, THEREFORE, BE IT RESOLVED that we, the Town Council of the Town of Charlestown, RI, without an un-redacted Water Supply Plan Supplement, do hereby oppose the use of locally supplied groundwater for the Clear River Energy Center Power Plant in Burrillville, RI.

BE IT FURTHER RESOLVED that this resolution of the Town Council of the Town of Charlestown be submitted to the Rhode Island Energy Facility Siting Board for consideration during their hearings on Invenergy Thermal Development LLC's application to construct the Clear River Energy Center Power Plant in Burrillville, RI, to the Town of Burrillville, to Invenergy Thermal Development LLC, and to the Narragansett Indian Tribe; and that the Town Solicitor take necessary action to obtain the Water Supply Plan Supplement.

By resolution of the Charlestown Town Council At a meeting duly held on October 10, 2017.

Attested to by:

Amy Rose Weinreich, CMC Town Clerk